

Message Text

SECRET

PAGE 01 STATE 230301

63

ORIGIN NEA-06

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 INR-05 CIAE-00

PM-03 ACDA-10 MC-01 PRS-01 EUR-08 RSC-01 INRE-00

SSO-00 /055 R

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NEA/ARP - F. M. DICKMAN

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FM SECSTATE WASHDC

TO AMEMBASSY JIDDA IMMEDIATE

AMEMBASSY SANAA

INFO AMEMBASSY MUSCAT IMMEDIATE

JCS

USCINCEUR

USMTM

S E C R E T STATE 230301

LIMDIS

E.O. 11652: GDS

TAGS: MASS, YE, SA, US

SUBJECT: TERMS OF REFERENCE FOR YAR SURVEY TEAM

1. BACKGROUND/PROBLEM - SAUDI ARABIA PLANS TO FINANCE A BROAD RANGE OF MILITARY EQUIPMENT AND AMMUNITION FOR PURCHASE BY THE YAR AND HOPES TO ACQUIRE MOST OF IT FROM THE UNITED STATES. THE JORDANIANS HAVE MADE RECOMMENDATIONS TO THE YAR CONCERNING MODERNIZATION OF THE YEMEN ARMED FORCES AND A SAUDI TEAM HAS RECENTLY BEEN IN THE YAR TO STUDY YEMEN'S MILITARY REQUIREMENTS. THE USG REQUIRES A SURVEY TEAM TO ASSESS THE YAR MILITARY REQUIREMENTS IN
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SECRET

PAGE 02 STATE 230301

ORDER TO EVALUATE REQUESTS BY SAUDI ARABIA AND THE YAR TO PURCHASE MILITARY EQUIPMENT AND AMMUNITION OF US ORIGIN. THE ASSESSMENT REQUIRES A VERY CAREFUL AND CONTROLLED LOW-KEY APPROACH IN VIEW OF THE COMPLEX POLITICAL ENVIRONMENT IN THE YAR AND BETWEEN THE ARAB STATES INVOLVED.

2. MISSION - THE MISSION OF THE SURVEY TEAM IS TO:

A. ASSESS THE DEFENSIVE CAPABILITY OF THE YAR ARMED FORCES (ARMY, AIR FORCE AND NAVAL FORCE) IN RELATION TO THE THREAT

POSED TO THE YAR BY THE PEOPLE'S DEMOCRATIC REPUBLIC OF YEMEN (PDRY).

B. DETERMINE THE MINIMUM REQUIREMENTS, IN TERMS OF TRAINING AND EQUIPMENT, FOR THE YAR TO DEFEND ITSELF IN THE NEAR TERM AGAINST DIRECT MILITARY ATTACK BY THE PDRY OR UNCONVENTIONAL WARFARE SUPPORTED FROM THE PDRY.

C. ASSESS AND MAKE RECOMMENDATIONS TO DOD AS TO THE PRACTICALITY AND APPROPRIATENESS OF RECOMMENDATIONS FOR FORCE MODERNIZATION PROPOSED BY THE JORDANIANS AND THE SAUDIS, TAKING ACCOUNT THE PERTINENT POLITICAL CONSIDERATIONS.

D. ATTEMPT TO ASCERTAIN SCOPE OF ANY YARG REQUESTS FOR NEW SOVIET ASSISTANCE AND IF POSSIBLE DETERMINE TYPES AND QUANTITIES OF EQUIPMENT USSR MIGHT BE PREPARED TO PROVIDE IN THE NEAR TERM.

E. THE RECOMMENDATIONS OF THE SURVEY SHOULD TAKE INTO ACCOUNT:

(1) THE COMPLEX POLITICAL ENVIRONMENT, BOTH IN THE YAR AND BETWEEN THE ARAB STATES INVOLVED.

(2) MANPOWER BASE

(3) ABSORPTION CAPABILITY

(4) LOGISTIC SUPPORT CAPABILITY

SECRET

SECRET

PAGE 03 STATE 230301

(5) DESIRE FOR EQUIPMENT COMMONALITY WITH SAUDI ARABIA

(6) IMPACT ON WEAK YAR ECONOMY

(7) IMPACT ON ACTIONS OF PDRY, I.E., WILL THEY

ENCOURAGE AN ARMS RACE

(8) FUNDS FOR PURCHASE OF MILITARY EQUIPMENT AND AMMUNITION WILL COME FROM SAUDI ARABIA; PREVIOUS FUNDS HAVE BEEN PROVIDED BY ABU DHABI.

F. THE SURVEY WILL BE LIMITED PRIMARILY TO MILITARY EQUIPMENT, AMMUNITION AND TRAINING REQUIREMENTS. ASSESSMENT AND RECOMMENDATIONS PERTAINING TO ORGANIZATION, ROLES AND MISSIONS OF THE YAR ARMED FORCES SHOULD BE AVOIDED

EXCEPT WHERE REQUIRED IN DETERMINING EQUIPMENT AND AMMUNITION REQUIREMENTS AND NECESSARY TRAINING AND LOGISTICAL SUPPORT FOR THIS EQUIPMENT.

3. RELEVANT CONSIDERATIONS -

A. THE PRIMARY MISSION OF THE YAR ARMED FORCES, WE ASSUME, IS TO DETER AGGRESSION BY NEIGHBORING STATES AND TO ASSIST AS NECESSARY IN THE MAINTENANCE OF INTERNAL SECURITY AND STABILITY.

B. THE YAR IS DEEPLY CONCERNED WITH WHAT IT BELIEVES TO BE THE AGGRESSIVE INTENT OF THE PDRY.

C. THE YAR IS VERY MUCH AWARE THAT ITS WELL BEING, POLITICAL STABILITY AND MILITARY SECURITY DEPEND IN LARGE MEASURE ON MAINTAINING FRIENDLY RELATIONS WITH SAUDI ARABIA.

D. SAUDI ARABIA, WITHIN LIMITS, WISHES TO STRENGTHEN THE YAR AS A BUFFER AGAINST THE PDRY.

E. THE USG, WHILE IT WISHES TO SEE THE YAR ATTAIN THE SECRET

SECRET

PAGE 04 STATE 230301

MINIMUM REQUIREMENTS FOR ITS SELF DEFENSE, SHOULD MAKE SURE THAT TIMING FOR ACQUISITION OF NEW EQUIPMENT AND TRAINING DOES NOT UPSET YAR ECONOMIC DEVELOPMENT PLANS OR DIVERT BUDGETARY RESOURCES AWAY FROM DEVELOPMENTS.

F. THE USG WISHES TO ENCOURAGE FRIENDLY REGIONAL COUNTRIES (PARTICULARLY SAUDI ARABIA AND JORDAN) TO BE IN THE FOREFRONT OF EFFORTS TO ASSIST THE YAR IN MEETING ITS DEFENSE REQUIREMENTS.

4. GENERAL GUIDELINES -

A. THE USG HAS PROPOSED TO THE YAR THAT IT MAKE A SURVEY OF YAR MILITARY REQUIREMENTS AND THE OFFER HAS BEEN

ACCEPTED; HOWEVER, THERE HAS BEEN NO COMMITMENT TO PROVIDE MILITARY EQUIPMENT OR SERVICES BEYOND THOSE ALREADY THE SUBJECT OF AGREEMENT BETWEEN THE YAR AND USG. THE TEAM SHOULD EXPLAIN TO THOSE WITH WHICH IT HAS CONTACT THAT IT HAS NO AUTHORITY TO MAKE USG COMMITMENTS.

B. IN VIEW OF OUR LIMITED OBJECTIVES AND THE ASSISTANCE OF JORDANIAN AND SAUDI STUDIES, A DETAILED SURVEY OF THE

YAR ARMED FORCES IS NOT CONTEMPLATED AND CONSEQUENTLY THE TIME ALLOTTED TO THE SURVEY IN-COUNTRY SHOULD NOT EXCEED TWO WEEKS.

C. THE TEAM SHOULD PLAN TO CONSULT WITH OFFICERS OF THE SAUDI MINISTRY OF DEFENSE AND AVIATION (MODA) BEFORE ENTERING THE YAR AND ON COMPLETION OF THE SURVEY.

D. THE US TEAM SHOULD, AS APPROPRIATE, CONSULT WITH THE JORDANIAN TRAINING MISSION IN THE YAR.

5. ADMINISTRATION -

A. THE MEMBERS OF THE SURVEY TEAM WILL FUNCTION UNDER THE AUSPICES AND STAFF SUPERVISION OF THE DOD MIDDLE EAST TASK GROUP (METG). CHIEF USMTM WILL PROVIDE ONE MEMBER OF THE TEAM WHILE IN COUNTRY.

SECRET

SECRET

PAGE 05 STATE 230301

B. WHILE IN THE YAR THE SURVEY TEAM WILL FUNCTION UNDER THE CHIEF OF MISSION AND IN CLOSE COORDINATION WITH THE DEFENSE ATTACHE WHO WILL PROVIDE NECESSARY ADMINISTRATIVE SUPPORT.

C. PRIOR TO DEPARTURE FOR SAUDI ARABIA AND THE YAR, THE SURVEY TEAM CHIEF AND SUCH MEMBERS OF THE TEAM AS ARE PRESENT IN WASHINGTON SHALL REPORT TO THE CHAIRMAN OF THE METG FOR BRIEFING, AND TO REVIEW THE TERMS OF REFERENCE AND SCHEDULE.

D. NATIONAL DISCLOSURE POLICY PROHIBITS THE RELEASE OF CLASSIFIED MILITARY INFORMATION TO THE YAR WITHOUT PRIOR APPROVAL OF AN EXCEPTION TO POLICY.

E. UPON ARRIVAL IN SAUDI ARABIA THE SURVEY TEAM WILL MEET WITH THE CHIEF, US MILITARY TRAINING MISSION AND EMBASSY OFFICIALS, AS APPROPRIATE, BEFORE CONSULTATIONS WITH OFFICIALS OF THE SAUDI MINISTRY OF DEFENSE AND AVIATION.

F. UPON ARRIVAL IN THE YAR THE SURVEY TEAM WILL MEET WITH THE US DEFENSE ATTACHE AND EMBASSY OFFICIALS, AS APPROPRIATE, WHO WILL PROVIDE GUIDANCE AS TO THE TEAM'S ACTIVITIES IN THE YAR AND ON CONSULTATIONS WITH THE JORDANIAN TRAINING MISSION.

G. THE TEAM CHIEF WILL COORDINATE PREPARATION OF A BRIEF CONSOLIDATED SURVEY REPORT CONTAINING THE TEAM'S RECOMMEN-

DATIONS. THE SURVEY REPORT WILL BE COMPLETED AND FORWARDED TO THE CHAIRMAN, METG, BY 22 NOVEMBER 1974. CONCURRENTLY, THE SURVEY REPORT WILL BE PROVIDED TO JCS FOR THEIR REVIEW AND COMMENTS (JCS WILL FURNISH REPORT TO USCINCEUR FOR REVIEW AND COMMENTS) PRIOR TO SUBMISSION TO SECDEF, THROUGH THE CHAIRMAN, METG, FOR FINAL APPROVAL. DOD/ISA WILL COORDINATE THE REPORT WITH DEPARTMENT OF STATE AFTER OBTAINING JCS COMMENTS.

H. ANY DECISION TO RELEASE DETAILS OF THE SURVEY WILL BE MADE JOINTLY BY STATE AND DEFENSE.

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SECRET

PAGE 06 STATE 230301

I. FUNDS WILL BE PROVIDED BY JCS, THE MILITARY SERVICES AND USMTM FOR THEIR RESPECTIVE TEAM MEMBERS' TRAVEL AND PER DIEM. KISSINGER

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*** Current Handling Restrictions *** LIMDIS

*** Current Classification *** SECRET

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC CONDITIONS, MILITARY EQUIPMENT, MILITARY VISITS, SURVEYS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 OCT 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE230301
Document Source: CORE
Document Unique ID: 00
Drafter: LTC. HOLT:GLG
Enclosure: n/a
Executive Order: GS
Errors: n/a
Film Number: D740297-0971
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741087/aaaahelh.tel
Line Count: 257
Locator: TEXT ON MICROFILM, TEXT ON-LINE
Office: ORIGIN NEA
Original Classification: SECRET
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 22 AUG 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <22 AUG 2002 by shawdg>; APPROVED <12 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 971105
Subject: TERMS OF REFERENCE FOR YAR SURVEY TEAM
TAGS: MASS, SA, US, YE
To: JIDDA
SANAA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005